The University of Toledo will classify individuals as independent contractors only when there is a reasonable basis for such a determination and in compliance to federal standards.

This policy is to provide guidance for proper determination of independent contractor status for those providing services to the university. It is in the university’s best interest to evaluate the proposed agreement to ensure compliance with university policy and federal tax guidelines.

As used in this policy “independent contractor” is defined as any individual who provides personal or consulting services to the University in a capacity other than as (a) an employee of the University or (b) an employee of a separate legal entity that provide services to the University. An independent contract is not entitled to employee benefits or workers’ compensation coverage.

Consultation with the Responsible Agent or the Responsible Agent’s designee is required provide University payment to independent contractors with respect to whether a proposed personal or consulting services arrangement may be classified as an independent contractor. The confirmation should be approved in writing prior to the date the independent contractor begins providing any service to the University in order for the independent contractor to be paid. The University applies the Internal Revenue Service’s guidance to determine whether an individual qualifies as an independent contractor.

The Internal Revenue Service’s factors relevant to a determination whether an individual qualifies as an independent contractor include the following:
(1) Behavioral control

Facts that show whether the business has a right to direct and control how the worker does the task for which the worker is hired include the type and degree.

(a) Instructions the business gives the worker. An employee is generally subject to the business' instructions about when, where, and how to work. All of the following are examples of types of instructions about how to do work:

(i) When and where to do the work
(ii) What tools or equipment to use
(iii) What workers to hire or to assist with the work
(iv) Where to purchase supplies and services
(v) What work must be performed by a specified individual
(vi) What order or sequence to follow

The amount of instruction needed varies among different jobs. Even if no instructions are given, sufficient behavioral control may exist if the employer has the right to control how the work results are achieved. A business may lack the knowledge to instruct some highly specialized professionals; in other cases, the task may require little or no instruction. The key consideration is whether the business has retained the right to control the details of a worker's performance or instead has given up that right.

(b) Training the business gives the worker. An employee may be trained to perform services in a particular manner. Independent contractors ordinarily use their own methods.

(2) Financial control

Facts that show whether the business has a right to control the business aspects of the worker's job include:

(a) The extent to which the worker has unreimbursed business expenses. Independent contractors are more likely to have unreimbursed expenses than are employees. Fixed ongoing costs that are incurred regardless of whether work is currently being performed are especially important. However, employees may also incur unreimbursed expenses in connection with the services they perform for their business.

(b) The extent of the worker's investment. An employee usually has no investment in the work other than his or her own time. An independent contractor often has a significant investment in the facilities he or she uses in performing services for someone else. However, a significant investment is not necessary for independent contractor status.

(c) The extent to which the worker makes services available to the relevant market. An independent contractor is generally free to seek out business opportunities.
Independent contractors often advertise, maintain a visible business location, and are available to work in the relevant market.

(d) How the business pays the worker. An employee is generally guaranteed a regular wage amount for an hourly, weekly, or other period of time. This usually indicates that a worker is an employee, even when the wage or salary is supplemented by a commission. An independent contractor is usually paid by a flat fee for the job. However, it is common in some professions, such as law, to pay independent contractors hourly.

(e) The extent to which the worker can realize a profit or loss. Since an employer usually provides employees a workplace, tools, materials, equipment, and supplies needed for the work, and generally pays the costs of doing business, employees do not have an opportunity to make a profit or loss. An independent contractor can make a profit or loss.

(3) Type of relationship

Facts that show the parties' type of relationship include:

(a) Written contracts describing the relationship the parties intended to create. This is probably the least important of the criteria, since what really matters is the nature of the underlying work relationship, not what the parties choose to call it. However, in close cases, the written contract can make a difference.

(b) Whether the business provides the worker with employee-type benefits, such as insurance, a pension plan, vacation pay, or sick pay. The power to grant benefits carries with it the power to take them away, which is a power generally exercised by employers over employees. A true independent contractor will finance his or her own benefits out of the overall profits of the enterprise.

(c) The permanency of the relationship. If the company engages a worker with the expectation that the relationship will continue indefinitely, rather than for a specific project or period, this is generally considered evidence that the intent was to create an employer-employee relationship.

(d) The extent to which services performed by the worker are a key aspect of the regular business of the company. If a worker provides services that are a key aspect of the company's regular business activity, it is more likely that the company will have the right to direct and control his or her activities. For example, if a law firm hires an attorney, it is likely that it will present the attorney's work as its own and would have the right to control or direct that work. This would indicate an employer-employee relationship.

(E) Independent Contractor submissions found to be more properly treated as an “employee” of the University will follow normally established University hiring procedures.

(F) Acknowledgement required. The University will provide a copy of the Independent Contractor Acknowledgement form provided by the Ohio Public Employees Retirement
System to each independent contractor providing services to the University. In accordance with the Ohio Revised Code and this policy, the independent contractor is required to sign and return the form to the University within 30 days of the date of the independent contractor begins providing services to the University. The form is to be retained by the University with the independent contractor’s written agreement.

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<td>Lloyd A. Jacobs, M.D.</td>
<td>- Previous 3364-25-44, effective date June 10, 2010</td>
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<td>President</td>
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